

Warwickshire Waste Partnership - 30 September 2008

Summary of Progress Against Targets in Warwickshire's Municipal Waste Management Strategy

Report of the Strategic Director for Environment and Economy on behalf of the Officers Group

Summary

The report summarises the progress made by the Warwickshire Waste Partnership towards reaching the targets agreed in Warwickshire's Municipal Waste Management Strategy.

Recommendation

That:-

1. The draft report is approved (subject to any amendments necessary).
2. The report is made available on the Warwickshire Waste Partnership webpages.

1. Background

- 1.1 Warwickshire's Municipal Waste Management Strategy was adopted by the Warwickshire Waste Partnership in October 2005 and officially launched by the Partnership in January 2006.
- 1.2 It was agreed that the Partnership would publish an annual report highlighting progress against the targets agreed in the Strategy (the targets and objectives were detailed in the full version of the Strategy – in Section 10).

2. Key Objectives and Reporting

- 2.1 Seven key target areas were identified in the Strategy, these are as follows:-
 - (i) To reduce the amount of waste produced in Warwickshire.
 - (ii) To develop integrated, sustainable solutions for managing waste in Warwickshire.

- (iii) To meet landfill diversion targets established by the Waste Emissions Trading Act (2003) – Diversion of biodegradable municipal waste.
 - (iv) To meet and exceed statutory recycling and composting targets.
 - (v) To work in partnership with each other and other stakeholders to implement the Strategy.
 - (vi) To encourage public participation in the implementation and review of the Strategy.
 - (vii) To regularly review and update the Strategy and Implementation programme.
- 2.2 A short report has been drafted which summarises progress against the targets (refer to **Appendix A**). The report also provides a brief summary of the general progress being made towards implementing aspects of the Waste Strategy.
- 2.3 Once agreed by the Partnership, it is intended to make the progress report available on the Warwickshire Waste Partnership's webpages.

3. Financial Implications

- 3.1 Failure to successfully implement Warwickshire's Municipal Waste Management Strategy could result in Warwickshire County Council failing to meet its landfill diversion targets and consequently being fined by the Government.

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Background Papers

None.

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22 September 2008



Warwickshire's Municipal Waste Management Strategy

*Annual Progress Report- Draft V1
September 2008*

Produced by the Warwickshire Waste
Partnership

 **recycle** for Warwickshire

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1 Introduction

1.1 Progress against targets in Warwickshire's Municipal Waste Management Strategy – Review year 2007/08

Warwickshire's Municipal Waste Management Strategy was adopted by the Warwickshire Waste Partnership in October 2005 and launched in January 2006.

By adopting the Waste Strategy, the Warwickshire authorities have agreed to work towards a number of quantifiable objectives which were identified in the Strategy.

It was agreed that progress towards achieving our targets would be reviewed and reported on an annual basis. This is the second annual report to provide a summary of our progress against our targets and progress with the implementation of the Waste Strategy.

The key objectives agreed in the Strategy were:

- To reduce the amount of waste generated in Warwickshire
- To develop integrated, sustainable solutions for managing waste in Warwickshire
- To meet landfill diversion targets established by the WET Act 2003 (diversion of Biodegradable Municipal Waste)
- To meet and exceed statutory recycling and composting targets
- To work in partnership with each other and other stakeholders to produce and implement the Strategy.
- To encourage public participation in the implementation and review of the Waste Strategy
- To regularly review and update the Strategy and implementation programme

2 Progress against key objectives, actions and indicators

Warwickshire's Municipal Waste Management Strategy established a number of key targets and objectives that the members of the Warwickshire Waste Partnership agreed to work towards. The following tables provide a list of our targets and objectives and summarise our performance against the targets. Where appropriate, 2007/08 waste data¹ has been used.

2.1 To reduce the amount of waste produced in Warwickshire

Waste prevention and reuse is critical to the development of sustainable waste management practices and was highlighted as one of the key objectives in Waste Strategy for England 2007. Greater focus on waste prevention will be recognised through a new national target to reduce the amount of household waste not re-used, recycled or composted.

The target in Waste Strategy for England 2007 is:

- Reduce the amount of household waste not re-used, recycled or composted by 29% by 2010, and 45% by 2020 – based on 2000 baseline figures.
- This equates to a fall of 50% per person from 450kg per person in 2000 to 225kg in 2020.

Target/Action	Indicators	Progress
Aim to reduce the quantity of waste collected per head, not exceeding 544kg per inhabitant.	Annual kg of waste produced per person.	Figures for 2007/08 show that the annual kg of waste produced per head was 539kg. This means we have now achieved the target we set ourselves of not exceeding 544kg per head. We must now work towards achieving the National waste reduction target.
To develop a waste prevention and minimisation strategy	Waste Prevention and minimisation strategy developed by 2006/07.	Warwickshire's Waste Minimisation Strategy was launched at the Warwickshire Waste Partnership Conference on 7th November 2007.
To increase reuse of materials in Warwickshire	Number of reuse shops at Household Waste Recycling Centres (HWRCs).	In 2007 there were two dedicated charity reuse shops operating in Warwickshire, located at Burton Farm HWRC in Stratford-upon-Avon and Princes Drive in Leamington Spa. Hunters Lane HWRC re-opened following total refurbishment in March 2008, a third reuse shop opened at the refurbished HWRC site in August 2008.
	Number of furniture reuse schemes in Warwickshire	There are 6 dedicated furniture reuse schemes operated by the community/voluntary sector in Warwickshire. The Goods Again scheme won the Municipal Journal award for 'innovating with the third sector' in 2007.

¹ Figures have been taken from WasteDataflow records and County Council figures from in house records

2.2 To develop integrated, sustainable solutions for managing waste in Warwickshire

Positive progress has been made against these targets with a reduction in the amount of waste being landfilled and an increase in the amount of material recycled and composted.

Target/Action	Indicators	Progress
To reduce reliance on landfill as a primary means of waste disposal.	Reduction in the overall tonnages of waste disposed of to landfill.	In 2007/08 161,606 tonnes of municipal waste generated in Warwickshire was disposed of to landfill. This is a reduction of 8% on the previous year, where 175,613 tonnes was disposed of to landfill. In 2006/07 60% of waste was disposed of to landfill. In 2007/08 57% of waste was disposed of to landfill.
	Levels of recycling, composting and recovery.	Municipal waste figures Countywide recycling - 17% (16%) Countywide composting – 18% (17%) Countywide recovery - 7% (7%) Figures in brackets are for 2006/07
Minimise so far as is practicably possible the distance that waste is transported throughout the County.	Monitor distance of journeys.	Where possible vehicle journeys are minimised.
Monitor the development of new waste treatment technologies.	Review development and status of new technologies on a regular basis.	A bidders day was held by WCC in June 2007 to discuss biowaste processing (kitchen and green) arising in Warwickshire. WCC have attended two bidders days hosted by Staffordshire County Council regarding their PFI project. Officers receive information from technology providers and attend seminars on new waste treatment technologies as well as monitoring the development of new technologies through the information provided nationally by Defra, the Environment Agency and CIWM.
Investigate and implement where practicable the use of cleaner fuels when collecting (including general refuse collection) and transporting waste and for use in vehicles used at HWRC.	Number of vehicles operating on alternative fuel sources.	Warwickshire County Council has recently investigated using biodiesel for vehicles used at two of its HWRC's. The biodiesel will be produced from used cooking oil collected on site. If this scheme is implemented the vehicles used to collect the cooking oil will also run on biodiesel. The contractor responsible for operating 6 of Warwickshire's HWRC's has also expressed an interest in implementing this scheme. Currently one vehicle that services Burton Farm uses biodiesel.

2.3 To meet landfill diversion targets established by the WET Act 2003 (diversion of Biodegradable Municipal Waste (BMW)).

Based on current predictions, Warwickshire will meet it's target in 2010 but will slightly exceed it in 2013.

Warwickshire has identified a need to obtain interim residual waste treatment capacity to contribute to meeting its LATs targets until the long-term residual waste treatment facility is operational. In support of this approach Warwickshire will be going out to tender later this year for a short-term residual waste contact. Warwickshire will also need to retain landfill capacity to dispose of waste that cannot be treated by any other means or rejects from other processes.

Target/Action	Indicators	Progress
Develop landfill allowance trading Strategy by December 2005.	Strategy will be updated regularly in accordance to changes in the market for Landfill Allowances.	It is anticipated that Warwickshire will purchase allowances from the local authorities it is currently working in partnership with when it is in a deficit position.
Development of treatment/disposal procurement Strategy 2005-2012	Development of treatment facilities and subsequent diversion of BMW from landfill (in tonnes).	<p>In conjunction with it's district partners, Warwickshire is implementing schemes to actively reduce the amount of waste that it sends to landfill for disposal. The majority of households in Warwickshire with a garden now have access to a garden waste collection service which diverts biodegradable waste from landfill. In addition food waste will be collected with existing garden waste collections in three of the districts from Spring 2009.</p> <p>WCC is working on two projects with neighbouring authorities to divert residual waste in the long term. The two projects are: Project Transform and Waste to Resources (W2R). WCC will continue to send residual waste to the existing EfW facility in Coventry, optimising the amount that it sends within the conditions of the existing contract.</p> <p>WCC will re-tender for its residual waste contracts in 2008/09.</p> <p>In the year 2007/08, 114,134 tonnes of Warwickshire's biodegradable municipal waste was landfilled, which is 80,725 tonnes less than our annual allocated allowance of 194,859 tonnes of BMW for the year.</p>

2.4 To meet and exceed statutory recycling and composting targets

All of the Warwickshire authorities met their interim composting and recycling targets for 2006/07. The revised Waste Strategy for England 2007 has set a recycling and composting target of at least 40% for 2010.

The Warwickshire Waste Partnership is continuing to promote and support home composting. Warwickshire now has over 40 Master Composters, trained by Garden Organic. Volunteers who completed 30 hours of volunteering graduated to become full Master Composters in June 2008.

Target/Action	Indicators	Progress
To optimise recycling and composting within Warwickshire.	Number of households served by separate green waste collection service.	Households currently served by a kerbside green waste collection service. North Warwickshire Borough Council - All suitable properties (96%) Nuneaton and Bedworth Borough Council – All suitable properties (89%) Rugby Borough Council – All suitable properties Stratford District Council – All suitable properties Warwick District Council – All suitable properties
Aim to achieve enhanced, countywide recycling targets of between 40-45% by 2009/10.	Recycling and composting rate %	Countywide household recycling and composting rate of 35% (33% in 2006/7). The figures in bold show individual district recycling figures (excluding figures from HWRCs in their area) District recycling performance North Warwickshire Borough Council 28% Nuneaton and Bedworth Borough Council 27% Rugby Borough Council 26% Stratford-on-Avon District Council 43% Warwick District Council 31%
Extend home composting	Number of households estimated to be composting at home.	The Warwickshire Waste Partnership is continuing to provide compost bins to the public through the WRAP home composting scheme. Currently 20,365 properties in Warwickshire have purchased a home compost bin through WRAP, this equates to 8% of households in Warwickshire.
Develop improved HWRC infrastructure, increasing the type of materials that can be collected and subsequently recycled. Aim to reach recycling levels of 60% at all sites.	Performance of individual HWRCs (recycling rate%).	The average recycling rate achieved at HWRCs in Warwickshire in 2007/08 was 54%. Progress towards achieving our target of 60% continues. All but one site has improved on the previous years performance. <i>2007/08 figures</i> Burton Farm 53% Cherry Orchard 55%

		Princes Drive 71% Hunters Lane 47% Shipston 53% Grendon 48% Wellesbourne 51% Stockton 50% Judkins 40%
Development of a phased improvement plan for HWRCs over the next 5 years.	Number of sites redeveloped	Hunters Lane HWRC was closed for redevelopment from September 2007 and reopened March 2008. A site in North Warwickshire has been purchased subject to planning permission. It is proposed that a HWRC and Transfer Station are developed on this site, which will replace Grendon HWRC.
HWRC contracts maximise re-use and recycling, aim to recycle 60% at HWRC's.	Recycling targets set for individual contractors. Penalty and bonus system in place.	There is a scheme in place for six sites, a scheme will be developed for the remaining contractor operated site when the contract is renewed. A dedicated manager has been appointed to oversee the two HWRC's operated by WCC, which should help increase performance.

2.5 Work in partnership with each other and other stakeholders to produce and implement the Strategy.

Work on how to develop and strengthen the Warwickshire Waste Partnership is ongoing.

Following a report taken to Cabinet in October 2007 it was agreed that WCC should work in partnership with neighbouring authorities to develop shared solutions for the diversion of residual waste from landfill. Warwickshire County Council is actively working on two projects with neighbouring authorities.

Target/Action	Indicators	Progress
Increase the potential for working together more formally.	Development of the Warwickshire Waste Partnership.	Work to investigate the potential to work together more formally is ongoing. Initial investigations have been carried out regarding a partnership officer for the WWP.
	Establishment of formal partnership with Memorandum of understanding.	A memorandum of understanding has been agreed by all members of the Warwickshire Waste Partnership and is available on the WWP webpages.
Investigate the potential for joint waste contracts.		The potential for a joint MRF waste contract was investigated by some of the districts.
Examine the benefits of working with other authorities outside Warwickshire.	Membership of the Midlands Recycling Consortium. Number of projects with other authorities outside Warwickshire.	The Midlands Recycling Consortium is no longer active. WCC is working with Staffordshire County Council to develop a new Household Waste Recycling (HWRC) and Waste Transfer Station, this will replace the existing HWRC at Grendon. WCC is also working on two projects with neighbouring authorities to develop shared solutions for the diversion of residual waste from landfill. The two projects are: Project Transform and Waste to Resources (W2R). Warwickshire County Council is investigating the potential to work with neighbouring authorities to process biowaste arising in the North of the County.
Investigating the possible benefits of joint purchasing and negotiating.	Performance of Midlands Recycling Consortium (tonnage recycled through the Consortium)	The Midlands Recycling Consortium is no longer active. No opportunities for joint purchasing in 2006/07.

2.6 Encourage public participation in the implementation and review of the Waste Strategy

A review of the WWP webpages has been planned. The review will update the WWP webpages and will enable information relating to the progress of the Waste Strategy Implementation (WSI) programme to be easily accessed.

A separate website for Project Transform has been developed to assist with the distribution of information relating to the project and provide accurate answers to some of the issues raised.

Target/Action	Indicators	Progress
Keep the public informed with progress on local and national target	Provide web-based feedback – updated regularly to reflect changes in performance.	An e-bulletin detailing progress with key waste management and waste minimisation projects was produced and circulated in August 2008. The e-bulletin was also made available on the WWP webpages. A review of the WWP webpages has been planned and information on the implementation of the waste strategy will be posted to the webpages throughout 2008.
		A separate website has been developed for Project Transform (a partnership project with Coventry and Soihull). The web address is: www.projecttransform.info

2.7 Regularly review and update the Strategy and implementation programme

To provide external assurance to the Waste Strategy Implementation (WSI) programme a Gateway review was carried out in June 2007. The review was carried out by the 4Ps who are impartial, external assessors.

The first review of Warwickshire's Municipal Waste Management Strategy will take place in 2008/09. The review will ensure that Warwickshire's Strategy incorporates the main objectives and targets from Waste Strategy for England 2007.

Target/Action	Indicators	Progress
Review the Strategy every 5 years.	Feedback on changes and put information on the Web.	The Strategy will be reviewed in 2008/09. A gateway review of the Waste Strategy Implementation (WSI) Programme was carried out in June 2007.
Annual reporting on progress with targets and actions	Progress reported on web	The first annual progress report was posted onto the Web. A stakeholders e-bulletin based on the report was produced and circulated. Once approved by the WWP the second report will be posted on the Web.

3 Progress with the Implementation of Warwickshire's Municipal Waste Management Strategy

Warwickshire's Municipal Waste Management Strategy sets out how the Warwickshire authorities plan to reduce the amount of waste sent to landfill while reducing the amount of waste generated and increasing recycling and composting. Warwickshire County Council is overseeing the project to put in place the necessary waste treatment infrastructure required to implement the waste strategy.

3.1 Waste Treatment Infrastructure

There are a number of project teams which are working on different aspects of the strategy implementation. Members of project teams include both district and county council officers. In some instances consultants have been appointed to provide specialist technical support and advice.

3.1.1 Biowaste

A contract was awarded to Biffa Waste Services in November 2007 for the treatment and diversion of biowaste from landfill following a competitive tendering process. The procurement was supported by Enviros. Biffa Waste Services has submitted a planning application for the development of an in-vessel composting facility to treat the biowaste and a Materials Recovery Facility (MRF) at its site at Ufton. The application was approved at Regulatory Committee on 22/07/08. Work to progress the development of a facility to serve the north of the County is underway with the first team meeting held in August.

3.1.2 Project Transform

Project Transform is a partnership of WCC, Coventry City Council and Solihull Metropolitan Borough Council. An Expression of Interest (EOI) was submitted to DEFRA for PFI credits in March 2008. Submitting the EOI was the first step in determining a funding route and treatment technology. The next stage is to submit an Outline Business Case (OBC) for the project. The deadline for submitting the OBC is 31st October 2008. WCC will know if the OBC has been successful by February 2009.

3.1.3 Waste to Resources (W2R)

Staffordshire County Council are proposing to build an Energy from Waste (EfW) facility at the Four Ashes Industrial estate in south Staffordshire. SCC approached WCC in the summer of 2007, to identify whether WCC would be interested in using this facility. After a full options appraisal it was decided that WCC would participate in the project. SCC submitted an OBC for their project to Defra in March 2008 and were recently awarded £122.4 million PFI credits. SCC intend to develop a 300,000 tonne Energy from Waste facility at the site. WCC will send 40,000 tonnes of waste to the facility from North Warwickshire and Nuneaton & Bedworth.

3.2 Gateway Review

In order to provide external assurance to the Waste Strategy Implementation (WSI) project, a gateway review was carried out in June 2007. The review took place over three days and was facilitated by the 4Ps, an organisation that was set up specifically to aid local government in delivering complex projects. The aim of the review was to provide a candid assessment of the project and its management by impartial, external assessors.

The review team gathered information by assessing documents relating to the project and also by interviewing 21 key stakeholders with a direct involvement or interest in the WSI project. On the final day of the review the report was presented to the Project Executive. The review team used a traffic light system (red, amber, green) to identify where the project was progressing well and also where improvement was needed.

Overall the gateway review process was a very positive process. The recommendations made will be taken forward where appropriate in order to improve the overall implementation of this project.

3.3 Waste Collection

The five district councils are leading on enhancing kerbside collection services for recyclable materials and have made significant investments and improvements to their collection schemes this year.

Warwick District Council started a new refuse and recycling collection scheme on 31/03/08. Different materials are collected on alternate weeks, with biowaste (green and kitchen) and dry recyclables one week and residual (non-recyclable) waste the next. The scheme has proved successful in the first three months of operation achieving a provisional recycling rate of 60% with a minimal amount of waste going to landfill.

Stratford District Council's new collection service commenced on 4th August 2008. They have moved from sorting recyclable materials at the kerbside to a co-mingled collection (including glass, card, cartons, and plastic bottles) using a 240 litre wheeled bin. Stratford District Council will take mixed dry recyclables, to Green Star via a transfer station at Ettington until the Pure Recycling MRF at Ettington opens. Wheeled bins will also be provided for the collection of residual waste.

Nuneaton and Bedworth Borough Council have expanded the range of materials collected each week at the kerbside. The material collected now includes cardboard and mixed plastic (bottles and food containers). The dry recyclables are collected in a series of different coloured bags – blue for paper, white for textiles, yellow for cardboard, orange for plastics and a red box for all other recyclables, car batteries, engine oil etc.

North Warwickshire Borough Council have introduced a recycling scheme to service flats and isolated properties. Cardboard and plastic recycling banks have also been provided at two sites in Coleshill.

Rugby Borough Council has expanded the red box kerbside recycling scheme to a further 2000 properties, the scheme now covers 99% of the Borough. The green waste collections service has been expanded to a further 12,000 households, all properties that can accommodate green bins within the borough are now covered. Mini recycling centres are provided at all flats and sheltered housing complexes. Rugby Borough Councillors approved a proposal on 22nd July 2008, to implement a three bins service. The new collection service will collect dry recycling: consisting of paper, glass, cans, cartons and plastics, organic waste such as garden and kitchen waste, and residual waste. The system will see the three bins emptied over a two week collections pattern, although the preference is for the kitchen waste to be collected with the green (organic) bin for composting; residents will have the option of a weekly collection of food waste, by placing it in either the residual waste bin or the green (organic) bin.

3.4 Household Waste Recycling Centre Improvements

Warwickshire County Council's plans to upgrade and redevelop the household waste recycling centres are now well underway.

Hunters Lane household waste recycling centre (HWRC) in Rugby was closed from September 2007 to March 2008 for a £1.8 million refurbishment. The newly refurbished HWRC offers improved facilities for the residents of Rugby and has been specifically designed to ensure the site can meet the current and future recycling needs. The Hunters Lane site was rebuilt using nearly 7,500 tonnes of recyclable material. The use of recyclable materials on site not only saved a considerable amount of valuable material from being sent to landfill, but also reduced the overall amount of raw materials needed to develop the new HWRC.

Warwickshire County Council is working with neighbouring Staffordshire County Council to develop a new HWRC and waste transfer station at Lower House Farm. The new facility will replace the existing HWRC at Grendon. Warwickshire County Council purchased the site subject to obtaining planning permission. Consultants ARUP have been engaged to support the development of the project. A pre-planning consultation event took place on in July and a planning application was submitted in August 2008. Warwickshire and Staffordshire County Councils will jointly finance the development and operation of the facilities. The HWRC will be for the use of both North Warwickshire's and Tamworth's residents. There are also plans to include a transfer station on the site to transfer waste arising in North Warwickshire, Tamworth and parts of Nuneaton to a proposed energy from waste plant in south Staffordshire.

Minor improvement works such as resurfacing were carried out at Stockton and Cherry Orchard HWRC's in 2007.

4 Progress with 2007 Next Steps

Next Steps 2007	Progress
Determine what changes need to be made to reach our 2010 recycling targets (infrastructure requirements).	<p>The changes needed to reach our 2010 recycling targets have been identified.</p> <p>A contract was awarded to Biffa Waste Services in November 2007 for the treatment and diversion of biowaste from landfill.</p>
Consider our long-term waste treatment options and develop the business case for taking forward our preferred option(s).	<p>A workshop was held in June 2007 to discuss the various treatment options. Following the workshop a report taken to Cabinet in October 2007 and it was agreed that Warwickshire County Council should work in partnership with neighbouring authorities to develop shared solutions for the diversion of residual waste away from landfill. As a result of this decision Warwickshire County Council is currently working on two projects with neighbouring authorities. The two projects are Project Transform and Waste to Resources.</p>
Determine the impacts that the new National Waste Strategy ² will have on our proposals.	<p>The impacts of National Waste Strategy 2007 will be considered as part of the first review of Warwickshire's Municipal Waste Management Strategy, which will take place in 2008/09.</p>
Develop structured information/education campaign to encourage participation in existing recycling schemes and initiatives and to support any potential changes to schemes.	<p>Warwickshire County Council assisted Warwick District Council and Stratford District Council with the implementation of their new collection schemes.</p> <p>Warwickshire County Council have applied for funding from WRAP on behalf of the Warwickshire Waste Partnership to assist with various information/education projects.</p>
Maintain and update dedicated webpages on the work of the Warwickshire Waste Partnership (WWP) and progress with the implementation of Warwickshire's Municipal Waste Management Strategy.	<p>The first annual progress report and related e-bulletin was posted to the Warwickshire Waste Partnership (WWP) webpages in 2007.</p> <p>An e-bulletin on progress with key waste management and waste minimisation projects was made available on the WWP webpages in August 2008.</p> <p>A review of the WWP webpages will take place shortly.</p>

5 Next Steps

- ⦿ Implement changes required to reach 2010 recycling targets.
 - ⦿ Continue to progress the work required to develop and implement long term waste treatment options.
 - ⦿ Complete the first review of Warwickshire's Municipal Waste Management Strategy, taking into account Waste Strategy for England 2007.
 - ⦿ Develop information/education campaigns to encourage participation in existing recycling schemes and initiatives and to support any potential changes to schemes.
 - ⦿ Update the dedicated webpages on the work of the Warwickshire Waste Partnership (WWP) and progress with the implementation of Warwickshire's Municipal Waste Management Strategy.
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Appendix A - Contact Details Warwickshire Waste Partnership

North Warwickshire Borough Council

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Nuneaton and Bedworth Borough Council

Recycling Officer
St Marys Road Depot
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Tel: 024 7637 6010
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Website: www.nuneatonandbedworth.gov.uk

Rugby Borough Council

Recycling officer
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Stratford on Avon District Council

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Warwick District Council

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